## FORT BEND COUNTY EMERGENCY SERVICES DISTRICT NO. 8 FORT BEND COUNTY, TEXAS

FINANCIAL REPORT

**DECEMBER 31, 2015** 

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#### INDEPENDENT AUDITOR'S REPORT

Board of Commissioners Fort Bend County Emergency Services District No. 8 Fort Bend County, Texas

We have audited the accompanying financial statements of the governmental activities and major fund of Fort Bend County Emergency Services District No. 8 (the "District"), as of and for the inception period ended December 31, 2015, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### **Auditor's Responsibility**

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Board of Commissioners Fort Bend County Emergency Services District No. 8

#### **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities and major fund of the District as of December 31, 2015, and the respective changes in financial position for the inception period then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Other Matters**

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that Management's Discussion and Analysis be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Management has omitted the Schedule of Revenues, Expenditures, and Changes in Fund Balance – Budget and Actual – General Fund that accounting principles generally accepted in the United States of America require to be presented to supplement the basic financial statements. Such missing information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. Our opinion on the basic financial statements is not affected by this missing information.

McCall Gibson Swedlund Barfoot PLLC Certified Public Accountants Houston, Texas

June 29, 2016

Management's discussion and analysis of Fort Bend County Emergency Services District No. 8's (the "District") financial performance provides an overview of the District's financial activities for the inception period ended December 31, 2015. Please read it in conjunction with the District's financial statements.

#### **USING THIS ANNUAL REPORT**

This annual report consists of a series of financial statements. The basic financial statements include: (1) fund financial statements and government-wide financial statements and (2) notes to the financial statements. The fund financial statements and government-wide financial statements combine both: (1) the Statement of Net Position and Governmental Funds Balance Sheet and (2) the Statement of Activities and Governmental Fund Statement of Revenues, Expenditures and Changes in Fund Balance. This report also includes other supplementary information in addition to the basic financial statements.

#### GOVERNMENT-WIDE FINANCIAL STATEMENTS

The District's annual report includes two financial statements combining the government-wide financial statements and the fund financial statements. The government-wide portion of these statements provides both long-term and short-term information about the District's overall status. Financial reporting at this level uses a perspective similar to that found in the private sector with its basis in full accrual accounting and elimination or reclassification of internal activities.

The first of the government-wide financial statements is the Statement of Net Position. The Statement of Net Position is the District-wide statement of its financial position presenting information that includes all of the District's assets, liabilities and deferred inflows and outflows of resources, with the difference reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the District as a whole is improving or deteriorating. Evaluation of the overall health of the District would extend to other non-financial factors.

The government-wide Statement of Activities reports how the District's net position changed during the current period. All current year revenues and expenses are included regardless of when cash is received or paid.

#### **FUND FINANCIAL STATEMENTS**

The combined statements also include fund financial statements. A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The District has one governmental fund type. The General Fund accounts for resources not accounted for in another fund, property tax revenues, costs of assessing and collecting taxes, and general expenditures.

Governmental funds are reported in each of the financial statements. The focus in the fund financial statements provides a distinctive view of the District's governmental funds. These statements report short-term fiscal accountability focusing on the use of spendable resources and balances of spendable resources available at the end of the year. They are useful in evaluating annual financing requirements of the District and the commitment of spendable resources for the near-term.

Since the government-wide focus includes the long-term view, comparisons between these two perspectives may provide insight into the long-term impact of short-term financing decisions. The adjustments columns, the Reconciliation of the Governmental Funds Balance Sheet to the Statement of Net Position and the Reconciliation of the Governmental Fund Statement of Revenues, Expenditures and Changes in Fund Balance to the Statement of Activities explain the differences between the two presentations and assist in understanding the differences between these two perspectives. The District did not have any of these adjustments for the inception period.

#### NOTES TO THE FINANCIAL STATEMENTS

The accompanying notes to the financial statements provide information essential to a full understanding of the government-wide and fund financial statements.

#### OTHER INFORMATION

In addition to the financial statements and accompanying notes, this report also presents certain required supplementary information ("RSI").

#### **GOVERNMENT-WIDE FINANCIAL ANALYSIS**

Net position may serve over time as a useful indicator of the District's financial position. In the case of the District, liabilities exceeded assets by \$7,946 as of December 31, 2015. With the first-year audit, the District is not presenting comparable prior-year columns in the various comparisons and analysis. In the future years, when prior-year information is available on a comparable basis, a comparable analysis of government-wide changes in net position will be presented.

#### GOVERNMENT-WIDE FINANCIAL ANALYSIS (Continued)

The following is a comparative analysis of government-wide changes in net position:

	Summary o the Statement Net Position		
		2015	
Current and Other Assets	\$	103,452	
Total Assets	\$	103,452	
Current and Other Liabilities	\$	1,933	
Total Liabilities	\$	1,933	
Deferred Inflows of Resources	\$	109,465	
Net Position:			
Unrestricted	\$	(7,946)	
Total Net Position	\$	(7,946)	

The following table provides a summary of the District's operations for the inception period ended December 31, 2015; therefore, comparable data is not presented.

	Summary of the Statement of Activities	
		2015
Revenues:		
Property Taxes	\$	
Other Revenues		
Total Revenues	\$	-0-
Expenses for Services		(7,946)
Change in Net Position	\$	(7,946)
Net Position, Beginning of Year		
Net Position, End of Year	\$	(7,946)

#### FINANCIAL ANALYSIS OF THE DISTRICT'S GOVERNMENTAL FUNDS

The District's General Fund fund balance as of December 31, 2015, was a deficit of \$7,946. The deficit is due to creation of the District in the current period. The District levied a 2015 ad valorem tax. Property tax revenues from the 2015 tax levy are fully deferred to meet the District's planned expenditures in the 2016 fiscal year.

#### GENERAL FUND BUDGETARY HIGHLIGHTS

The Board of Commissioners did not adopt a budget during the current period.

#### CONTACTING THE DISTRICT'S FINANCIAL MANAGEMENT

This financial report is designed to provide a general overview of the District's finances. Questions concerning any of the information provided in this report or requests for additional information should be addressed to Fort Bend County Emergency Services District No. 8, c/o Coveler & Katz, P.C., 820 Gessner, Suite 1710, Houston, TX 77024.

# FORT BEND COUNTY EMERGENCY SERVICES DISTRICT NO. 8 STATEMENT OF NET POSITION AND GOVERNMENTAL FUNDS BALANCE SHEET DECEMBER 31, 2015

	Gen	eral Fund	Ac	ljustments	 atement of et Position
ASSETS					
Cash	\$	16,295	\$		\$ 16,295
Cash with Fort Bend County		14,962			14,962
Receivables:					
Property Taxes		71,795			71,795
Other		400			400
TOTAL ASSETS	\$	103,452	\$	-0-	\$ 103,452
LIABILITIES					
Accounts Payable	\$	1,933	\$	-0-	\$ 1,933
DEFERRED INFLOWS OF RESOURCES					
Property Taxes	\$	109,465	\$	-0-	\$ 109,465
FUND BALANCE					
Unassigned	\$	(7,946)	\$	7,946	\$ -0-
TOTAL LIABILITIES, DEFERRED INFLOWS	¢.	102 452			
OF RESOURCES AND FUND BALANCE	\$	103,452			
NET POSITION					
Unrestricted			\$	(7,946)	\$ (7,946)
TOTAL NET POSITION			\$	(7,946)	\$ (7,946)

# FORT BEND COUNTY EMERGENCY SERVICES DISTRICT NO. 8 STATEMENT OF ACTIVITIES AND GOVERNMENTAL FUND STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE FOR THE INCEPTION PERIOD ENDED DECEMBER 31, 2015

	Gen	eral Fund	Ad	ljustments	tement of activities
REVENUES				<del>-</del>	
Property Taxes	\$		\$		\$
Investment Revenues					 
TOTAL REVENUES	\$	- 0 -	\$	- 0 -	\$ - 0 -
EXPENDITURES/EXPENSES					
Service Operations:					
District Services - Beasley Volunteer					
Fire Department	\$	972	\$		\$ 972
Legal Fees - General		6,660			6,660
Other		314			 314
TOTAL EXPENDITURES/EXPENSES	\$	7,946	\$	-0-	\$ 7,946
NET CHANGE IN FUND BALANCE	\$	(7,946)	\$	7,946	\$
CHANGE IN NET POSITION				(7,946)	(7,946)
FUND BALANCE/NET POSITION - JANUARY 1, 2015					
FUND BALANCE/NET POSITION -					
<b>DECEMBER 31, 2015</b>	\$	(7,946)	\$	-0-	\$ (7,946)

#### NOTE 1. CREATION OF DISTRICT

Fort Bend County Emergency Services District No. 8 (the "District") was created by the Commissioners' Court of Fort Bend County on August 11, 2015, in accordance with Article III, Section 48-e, of the Texas Constitution. This action was taken by the Commissioners as a result of voter approval by residents of the District on May 9, 2015. The District operates under Chapter 775 of the Health and Safety Code. The District was established to provide funds for the contracting of emergency services within the boundaries of the District.

#### NOTE 2. SIGNIFICANT ACCOUNTING POLICIES

The accompanying financial statements have been prepared in accordance with accounting principles generally accepted in the United States of America as promulgated by the Governmental Accounting Standards Board ("GASB").

The District is a political subdivision of the State of Texas governed by an appointed board. GASB has established the criteria for determining whether or not an entity is a primary government or a component unit of a primary government. The primary criteria are that it has a separately elected governing body, it is legally separate, and it is fiscally independent of other state and local governments. Under these criteria, the District is considered a primary government and is not a component unit of any other government. Additionally, no other entities meet the criteria for inclusion in the District's financial statement as component units.

#### Financial Statement Presentation

These financial statements have been prepared in accordance with GASB Codification of Governmental Accounting and Financial Reporting Standards Part II, Financial Reporting.

The GASB Codification sets forth standards for external financial reporting for all state and local government entities, which include a requirement for a Statement of Net Position and a Statement of Activities. It requires the classification of net position into three components: Net Investment in Capital Assets; Restricted; and Unrestricted. These classifications are defined as follows:

• Net Investment in Capital Assets – This component of net position consists of capital assets, including restricted capital assets, net of accumulated depreciation and reduced by the outstanding balances of any bonds, mortgages, notes, or other borrowings that are attributable to the acquisition, construction, or improvements of those assets.

#### **NOTE 2. SIGNIFICANT ACCOUNTING POLICIES** (Continued)

#### <u>Financial Statement Presentation</u> (Continued)

- Restricted Net Position This component of net position consists of external constraints placed on the use of assets imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulation of other governments or constraints imposed by law through constitutional provisions or enabling legislation.
- Unrestricted Net Position This component of net position consists of assets that do not meet the definition of Restricted or Net Investment in Capital Assets.

When both restricted and unrestricted resources are available for use, generally it is the District's policy to use restricted resources first.

#### Government-Wide Financial Statements

The Statement of Net Position and the Statement of Activities display information about the District as a whole. The District's Statement of Net Position and Statement of Activities are combined with the governmental fund financial statements. The District is viewed as a special-purpose government and has the option of combining these financial statements.

The Statement of Net Position is reported by adjusting the governmental fund types to report on the full accrual basis, economic resource basis, which recognizes all long-term assets and receivables as well as long-term debt and obligations. Any amounts recorded due to and due from other funds are eliminated in the Statement of Net Position.

The Statement of Activities is reported by adjusting the governmental fund types to report only items related to current year revenues and expenditures. Items such as capital outlay are allocated over their estimated useful lives as depreciation expense. Internal activities between governmental funds, if any, are eliminated by adjustment to obtain net total revenues and expenses in the government-wide Statement of Activities.

#### **Fund Financial Statements**

As discussed above, the District's fund financial statements are combined with the government-wide financial statements. The fund financial statements include a Governmental Funds Balance Sheet and a Governmental Fund Statement of Revenues, Expenditures and Changes in Fund Balance.

#### Governmental Funds

The District has one governmental fund; therefore this fund is a major fund.

#### **NOTE 2. SIGNIFICANT ACCOUNTING POLICIES** (Continued)

<u>Financial Statement Presentation</u> (Continued)

#### Fund Financial Statements (Continued)

<u>General Fund</u> - To account for resources not required to be accounted for in another fund, property tax revenues, costs of assessing and collecting taxes and general expenditures.

#### Basis of Accounting

The District uses the modified accrual basis of accounting for governmental fund types. The modified accrual basis of accounting recognizes revenues when both "measurable and available." Measurable means the amount can be determined. Available means collectable within the current period or soon enough thereafter to pay current liabilities. The District considers revenues reported in governmental funds to be available if they are collectable within 60 days after year end. Also, under the modified accrual basis of accounting, expenditures are recorded when the related fund liability is incurred, except for principal and interest on long-term debt, which are recognized as expenditures when payment is due.

Property tax revenues from the 2015 tax levy have been fully deferred to meet the District's planned expenditures in the 2016 fiscal year.

#### Capital Assets

Capital assets, which include land, buildings and equipment, are reported in the government-wide Statement of Net Position. All capital assets are valued at historical cost or estimated historical cost if actual historical cost is not available. Donated assets are valued at their fair market value on the date donated. Repairs and maintenance are recorded as an expenditure in the governmental fund incurred and as an expense in the government-wide Statement of Activities. Capital asset additions, improvements and preservation costs that extend the life of an asset are capitalized and depreciated over the estimated useful life of the asset after completion. Installation costs, professional fees and certain other costs are capitalized as part of the asset.

#### **Budgeting**

In compliance with governmental accounting principles, the Board of Commissioners annually adopts an unappropriated budget for the General Fund. A budget was not adopted for the inception period.

#### **NOTE 2. SIGNIFICANT ACCOUNTING POLICIES** (Continued)

#### Pensions

The District has not established a pension plan as the District does not have employees. The Internal Revenue Service has determined that fees of office received by Commissioners are considered to be wages subject to federal income tax withholding for payroll tax purposes only.

#### Measurement Focus

Measurement focus is a term used to describe which transactions are recognized within the various financial statements. In the government-wide Statement of Net Position and Statement of Activities, the governmental activities are presented using the economic resources measurement focus. The accounting objectives of this measurement focus are the determination of operating income, changes in net position, financial position, and cash flows. All assets, liabilities, and deferred inflows and outflows of resources associated with the activities are reported. Fund equity is classified as net position.

Governmental fund types are accounted for on a spending or financial flow measurement focus. Accordingly, only current assets and current liabilities are included on the Governmental Funds Balance Sheet, and the reported fund balances provide an indication of available spendable or appropriable resources. Operating statements of governmental fund types report increases and decreases in available spendable resources. Fund balances in governmental funds are classified using the following hierarchy:

*Nonspendable*: amounts that cannot be spent either because they are in nonspendable form or because they are legally or contractually required to be maintained intact. The District does not have any nonspendable fund balances.

*Restricted*: amounts that can be spent only for specific purposes because of constitutional provisions, or enabling legislation, or because of constraints that are imposed externally. As of December 31, 2015, the District did not have any restricted fund balances.

Committed: amounts that can be spent only for purposes determined by a formal action of the Board of Commissioners. The Board is the highest level of decision-making authority for the District. This action must be made no later than the end of the fiscal year. Commitments may be established, modified, or rescinded only through ordinances or resolutions approved by the Board. As of December 31, 2015, the District did not have any committed fund balances.

#### **NOTE 2. SIGNIFICANT ACCOUNTING POLICIES** (Continued)

#### Measurement Focus (Continued)

Assigned: amounts that do not meet the criteria to be classified as restricted or committed, but that are intended to be used for specific purposes. The District has not adopted a formal policy regarding the assignment of fund balances and does not have any assigned fund balances.

*Unassigned*: all other spendable amounts in the General Fund.

When expenditures are incurred for which restricted, committed, assigned or unassigned fund balances are available, the District considers amounts to have been spent first out of restricted funds, then committed funds, then assigned funds, and finally unassigned funds.

#### **Accounting Estimates**

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amount of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenditures during the reporting period. Actual results could differ from those estimates.

#### NOTE 3. TAX LEVY

On May 9, 2015, the voters of the District approved a maximum tax rate of \$0.10 per \$100 of assessed valuation assessed valuation of taxable property within the District. During the period ended December 31, 2015, the District levied an ad valorem tax at the rate of \$0.10 per \$100 of assessed valuation, which resulted in a tax levy of \$109,465 the on the adjusted taxable valuation of \$109,370,558 for the 2015 tax year.

The District's tax calendar is as follows:

Levy Date - Before the later of September 30 or the 60<sup>th</sup> day after receipt of the certified

tax roll.

Lien Date - January 1.

Due Date - Not later than January 31.

Delinquent Date - February 1, at which time the taxpayer is liable for penalty and interest.

#### NOTE 4. DEPOSITS AND INVESTMENTS

#### **Deposits**

Custodial credit risk is the risk that, in the event of the failure of a depository financial institution, a government will not be able to recover deposits or will not be able to recover collateral securities that are in the possession of an outside party. The District's deposit policy for custodial credit risk requires compliance with the provisions of Texas statutes.

Texas statutes require that any cash balance in any fund shall, to the extent not insured by the Federal Deposit Insurance Corporation or its successor, be continuously secured by a valid pledge to the District of securities eligible under the laws of Texas to secure the funds of the District, having an aggregate market value, including accrued interest, at all times equal to the uninsured cash balance in the fund to which such securities are pledged. At year end, the carrying amount of the District's deposits was \$16,295 and the bank balance was \$13,950. The bank balance was fully covered by federal depository insurance.

#### Investments

Under Texas law, the District is required to invest its funds under written investment policies that primarily emphasize safety of principal and liquidity and that address investment diversification, yield, maturity, and the quality and capability of investment management, and all District funds must be invested in accordance with the following investment objectives: understanding the suitability of the investment to the District's financial requirements, first; preservation and safety of principal, second; liquidity, third; marketability of the investments if the need arises to liquidate the investment before maturity, fourth; diversification of the investment portfolio, fifth; and yield, sixth. The District's investments must be made "with judgment and care, under prevailing circumstances, that a person of prudence, discretion, and intelligence would exercise in the management of the person's own affairs, not for speculation, but for investment, considering the probable safety of capital and the probable income to be derived." No person may invest District funds without express written authority from the Board of Commissioners.

Texas statutes include specifications for and limitations applicable to the District and its authority to purchase investments as defined in the Public Funds Investment Act. Authorized investments are summarized as follows: (1) obligations of the United States or its agencies and instrumentalities, (2) direct obligations of the State of Texas or its agencies and instrumentalities, (3) certain collateralized mortgage obligations, (4) other obligations, the principal of and interest on which are unconditionally guaranteed or insured by the State of Texas or the United States or its agencies and instrumentalities, including obligations that are fully guaranteed or insured by the Federal Deposit Insurance Corporation or by the explicit full faith and credit of the United States, (5) certain A rated or higher obligations of states, agencies, counties, cities, and other political subdivisions of any state, (6) bonds issued, assumed or guaranteed by the State of Israel,

#### **NOTE 4. DEPOSITS AND INVESTMENTS** (Continued)

Investments (Continued)

(7) insured or collateralized certificates of deposit, (8) certain fully collateralized repurchase agreements secured by delivery, (9) certain bankers' acceptances with limitations, (10) commercial paper rated A-1 or P-1 or higher and a maturity of 270 days or less, (11) no-load money market mutual funds and no-load mutual funds with limitations, (12) certain guaranteed investment contracts, (13) certain qualified governmental investment pools and (14) a qualified securities lending program.

As of December 31, 2015, the District did not have any investments.

#### NOTE 5. CONTRACT FOR PROVIDING EMERGENCY SERVICES

The District entered into an agreement with the Beasley Volunteer Fire Department ("Department") for a period beginning January 1, 2016, and ending December 31, 2016, for fire protection, fire suppression and rescue services to persons and commercial interests within boundaries of a portion of the District. This contract may be renewed for subsequent annual periods upon mutual agreement in writing by the District and the Department. This contract may be terminated by either party upon 90 days written notice.

All funds received by the Department during the term of this contract from private insurance carriers or directly from a customer in payment for emergency services shall be retained by the Department.

The District shall make periodic payments to the Department based upon the current year operating budget. The Department shall prepare a financial report each month setting forth the Department's receipts (from all sources, including District funding) and all expenditures. Under no circumstance does this contract create any obligation to pay the Department any fiscal year's expenses from the District's subsequent fiscal year budget.

The Department shall submit to the District each month a request for reimbursement payment of actual operations expenses and capital requests for payment at the District's regular monthly meeting in accordance with the Department's budget. Reimbursement expenses will be paid in arrears based upon operations expenses actually incurred by the Department.



#### NOTE 6. RISK MANAGEMENT

The District is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; and errors and omissions, for which the District purchased commercial insurance, subsequent to year end, in January of 2016. The District did not carry commercial insurance during the inception period.

#### NOTE 7. DEFICIT FUND BALANCE

The District has recorded a deficit fund balance of \$7,946 in the General Fund. The deficit will be alleviated on January 1, 2016, when the 2015 property tax collections are taken to revenue.